ESSA grants states more authority over their school accountability systems than did NCLB. Three of the most important improvements states can make are to: (1) assign to schools annual ratings that are clear and intuitive for parents, educators, and the public; (2) encourage schools to focus on all students, not just their low performers; and (3) measure and judge all schools fairly, including those with high rates of poverty.

To determine whether North Dakota’s proposed ESSA accountability system accomplishes these three objectives, this analysis evaluates its state plan, as submitted to the U.S. Department of Education on May 5, 2017, as explained below.

### 1. Are the labels or ratings for schools clear and intuitive for parents, educators, and the public?

North Dakota receives a grade of weak because, aside from identifying very-low-performing schools in need of support, it proposes a “dashboard” approach that consists of myriad data points and no bottom line. This is a mistake because such systems do not immediately convey to all observers how well most schools are performing.

### 2. Does the rating system encourage schools to focus on all students?

There are two primary ways for state accountability systems to encourage schools to focus on all students: (1) use a performance index or scale scores in place of proficiency rates when measuring achievement and (2) measure the growth of all students. North Dakota receives a grade of weak because it measures achievement with proficiency rates, which may encourage schools to focus on pupils near the proficiency cutoff—and because a measure of growth for all students constitutes just 30 percent of the state’s accountability system, which is apt to lead schools to disregard the educational needs of higher-achieving children, especially those in high-poverty schools.

### 3. Is the rating system fair to all schools, including those with high rates of poverty?

North Dakota is weak here because it assigns academic growth a weight of just 30 percent. Growth measures gauge changes in pupil achievement over time, independent of prior achievement, and are therefore less correlated with poverty—thus affording high-poverty schools the opportunity to earn positive ratings. North Dakota’s approach will unfairly disadvantage high-poverty schools.