

ESSA grants states more authority over their school accountability systems than did NCLB. Three of the most important improvements states can make are to: (1) assign to schools annual ratings that are clear and intuitive for parents, educators, and the public; (2) encourage schools to focus on all students, not just their low performers; and (3) measure and judge all schools fairly, including those with high rates of poverty.

To determine whether Utah's proposed ESSA accountability system accomplishes these three objectives, this analysis evaluates its state plan, as submitted to the U.S. Department of Education on September 18, 2017,⁷⁹ as explained below.

Are the labels or ratings for schools clear and intuitive for parents, educators, and the public?

Utah's plan is **strong** on this point because it proposes to use an A–F grading system for schools' annual ratings. This model immediately conveys to all observers how well a given school is performing.

Does the rating system encourage schools to focus on all students?

There are two primary ways for state accountability systems to encourage schools to focus on all students: (1) use a performance index and/or scale scores in place of proficiency rates when measuring achievement and (2) measure the growth of all students. Utah receives a **medium** because—despite measuring achievement with proficiency rates, which might encourage schools to focus on pupils near the proficiency cutoff—student-level growth for all students constitutes 37 percent of schools' annual ratings, which should at least partially encourage schools to heed the educational needs of every child.

Is the rating system fair to all schools, including those with high rates of poverty?

Utah is **strong** here because academic growth will constitute 54 percent of schools' annual ratings—37 percent growth for all and 17 percent growth to for the lowest-achieving 25 percent of students. Growth measures gauge changes in pupil achievement over time, independent of prior achievement, and are therefore less correlated with poverty, allowing high-poverty schools the opportunity to earn positive ratings.