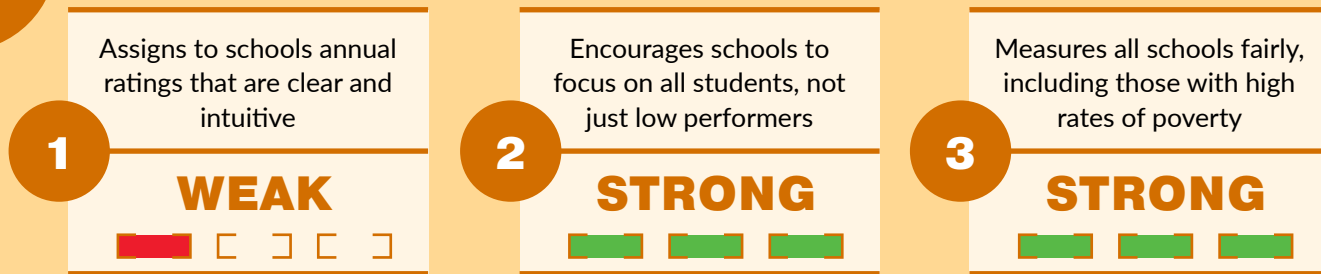


PENNSYLVANIA



ESSA grants states more authority over their school accountability systems than did NCLB. Three of the most important improvements states can make are to: (1) assign to schools annual ratings that are clear and intuitive for parents, educators, and the public; (2) encourage schools to focus on all students, not just their low performers; and (3) measure and judge all schools fairly, including those with high rates of poverty.

To determine whether Pennsylvania's proposed ESSA accountability system accomplishes these three objectives, this analysis evaluates its state plan, as submitted to the U.S. Department of Education on September 18, 2017,⁶⁹ as explained below.

1

Are the labels or ratings for schools clear and intuitive for parents, educators, and the public?

Pennsylvania receives a grade of **weak** because it proposes to use text labels that aren't clear regarding most schools' quality. It only identifies whether schools need support—and therefore fails to differentiate among the many schools that aren't identified.

2

Does the rating system encourage schools to focus on all students?

There are two primary ways for state accountability systems to encourage schools to focus on all students: (1) use a performance index and/or scale scores in place of proficiency rates when measuring achievement and (2) measure the growth of all students. Pennsylvania receives a **strong** because—despite measuring achievement with proficiency rates, which might encourage schools to focus on pupils near the proficiency cutoff—a measure of growth for all students constitutes 50 percent of the state's accountability system, which should lead schools to heed the educational needs of every child.⁷⁰

3

Is the rating system fair to all schools, including those with high rates of poverty?

Pennsylvania is **strong** here because it assigns academic growth a weight of 50 percent.⁷¹ Growth measures gauge changes in pupil achievement over time, independent of prior achievement, and are therefore less correlated with poverty—thus affording high-poverty schools the opportunity to earn positive ratings.