# Interdistrict Open Enrollment in Ohio: Participation and Student Outcomes

by

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#### Overview

- 1. Interdistrict open enrollment
- 2. Ohio's interdistrict open enrollment program
- 3. District participation
- 4. Student participation
  - OE students vs. non-OE students
  - Dynamics of participation
- 5. School and district quality
- 6. Student outcomes
  - Achievement
  - High school graduation
- 7. Conclusions

### Interdistrict Open Enrollment

- Allows students to attend school in a district other than the one where they live
  - Minnesota implemented first policy in 1988; Ohio close on its heels
- Two main forms of policy
  - Mandatory
  - Voluntary
- Among largest and widespread school choice policies
  - 10 states have both mandatory and voluntary programs
  - 21 states voluntary only
  - 13 states mandatory only
  - Only 7 states with no OE policy

# Ohio's Interdistrict Open Enrollment Program

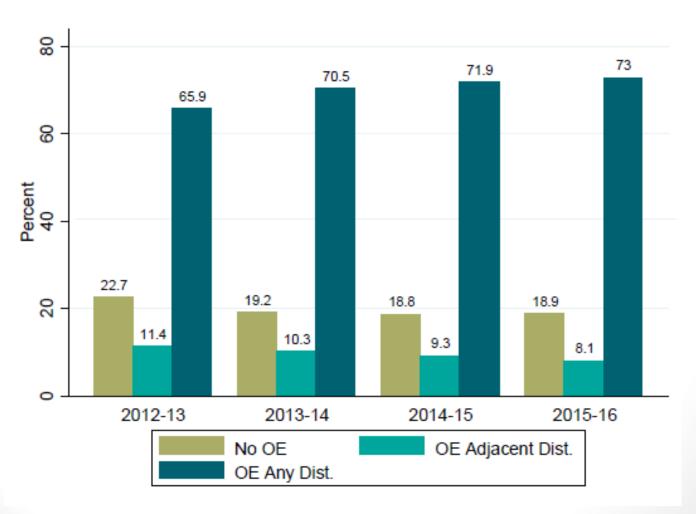
- Among the first programs established
  - Used by more than 72,000 students today
- Voluntary program—Districts can:
  - Refuse all interdistrict transfers
  - Allow transfers from any district
  - Allow transfers from adjacent districts only
- Districts accepting transfers must:
  - Specify capacity by grade, school, and educational program
  - Articulate how transfers will be assigned to schools in the district
  - Not select students on basis of athletic, academic, or artistic ability

# Ohio's Interdistrict Open Enrollment Program

- Five more important aspects of policy
  - 1. Prioritize enrollment of in-district students
  - 2. Refuse enrollment on basis of disciplinary history
  - 3. Must maintain "appropriate racial balance"
  - 4. Resident districts have no transportation responsibilities
  - 5. State dollars follow student—local funding unaffected

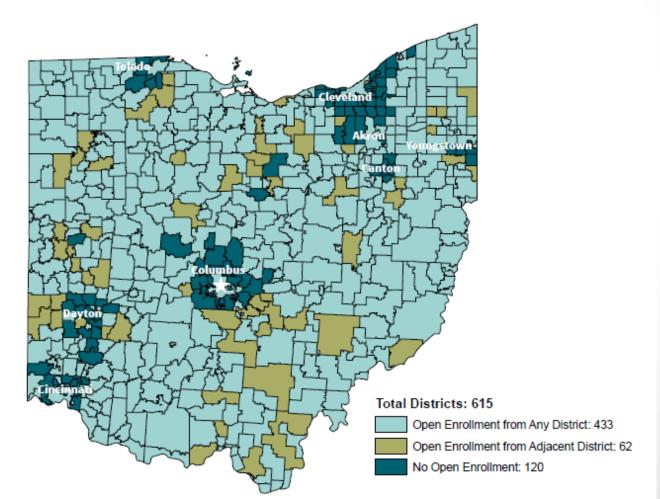
### District Participation

Large and growing majority of districts accept transfers



### **District Participation**

 Nonparticipating districts clustered in suburbs around Ohio's "Big 8" school districts

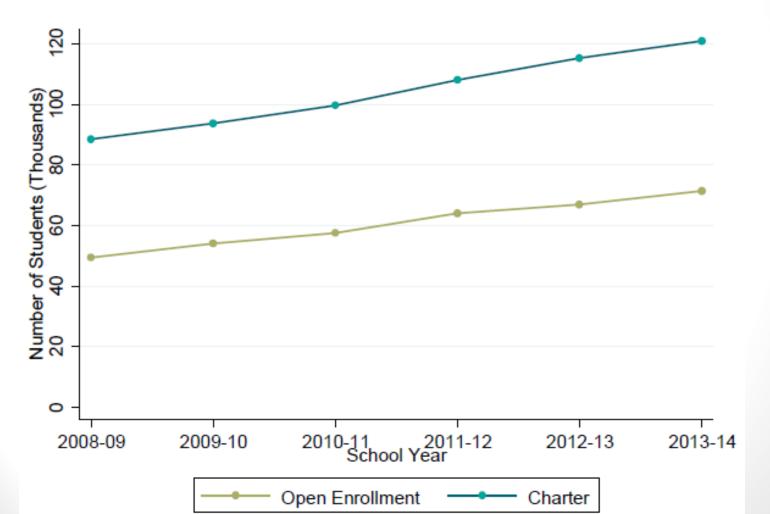


### **District Participation**

- Compared to participating districts, those that opt out are:
  - Larger
    - 4,500 students vs. 2,000 students
  - More affluent
    - 31% economic disadvantage vs. 45%
  - Higher achieving
    - 70<sup>th</sup> percentile vs. just below 50<sup>th</sup> percentile
  - More racially and ethnically diverse
    - 74% white vs. 90% white
  - Significantly less diverse than the Big 8 districts they surround
    - 30% white in Big 8 districts

# Student Participation

Growing over time



### Student Participation

- Compared to those who attend school in their resident district, students who open enroll are:
  - Disproportionately white
    - 86% vs. 73%
  - More affluent
    - 31% economic disadvantage vs. 42%
  - Somewhat higher achieving
    - 3-4 percentiles
- Racial differences in participation disappear when comparing
   OEers to non-OEers in their same district
  - Suggests that disparities are a product of differential opportunity
  - Other differences are remarkably similar across the two comparisons

# Dynamics of Student Participation

- About one-third of OE students were stable in their participation
  - Open enrolled in every year for which we had data
  - Relatively advantaged—socioeconomics and achievement
  - "Consistent" open enrollers
- About two-thirds of OE students were less stable in their participation
  - OE in one or more years and attended school in home district one or more years
  - Less advantaged
  - "Transitory" open enrollers

# Changes in District Quality

- Generally transferred to higher quality districts
  - Improvements larger for white students than black students

	All Students White Stu		tudents	udents Black Stud		
Characteristic	Attend Dist.	Res. Dist.	Attend Dist.	Res. Dist.	Attend Dist.	Res. Dist.
Graduation rate	92.1	90.3	93.0	91.1	80.3	79.3
Performance Index	96.7	94.3	97.3	95.0	87.1	86.1
Value-added	0.288	0.227	0.300	0.240	0.062	0.098
Achievement Pctile (Reading)	50.7	47.5	51.8	48.4	37.4	35.8

# Changes in School Quality

Difficult to determine

Characteristic

Graduation rate

Performance

Value-added

Achievement

Pctile (Reading)

Index

- Do not know school a student would have attended in home district
- Comparison for transitory participants

This year's OE school to last year's home district school 

Home

Dist Sch.

92.1

95.3

0.294

45.8

OE

school

93.1

97.7

0.052

47.9

**Black Students** 

Home

Dist Sch.

82.8

86.0

0.182

34.2

OE

school

82.3

89.1

-0.192

36.3

Home

Dist Sch.

93.1

96.4

0.309

47.2

rio inio on consistent participants							
	All Students	White Students					

OE

school

92.1

96.9

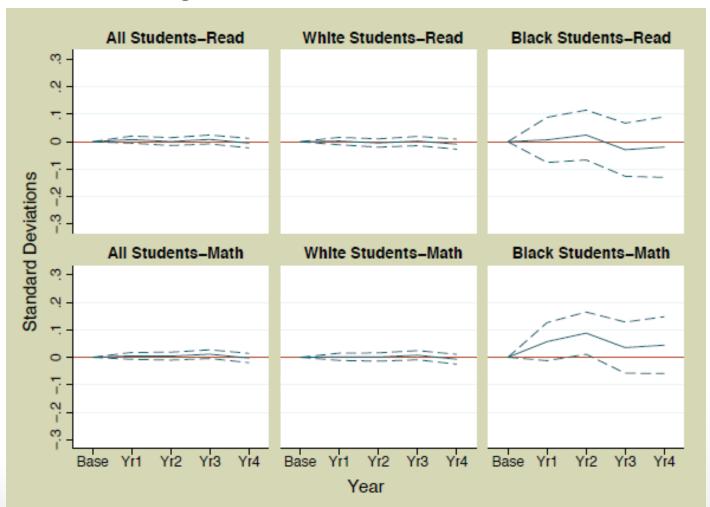
0.035

46.7

• NO INIC	on consistent participa	nts
	All Charles	

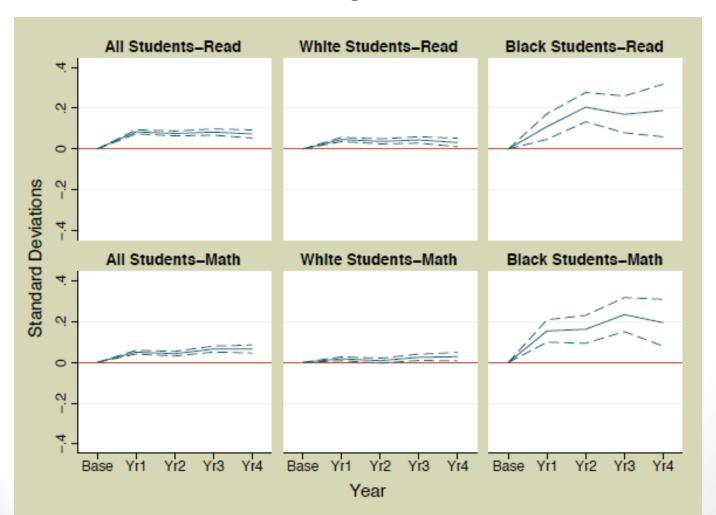
#### Student Achievement

Achievement growth of consistent OEers



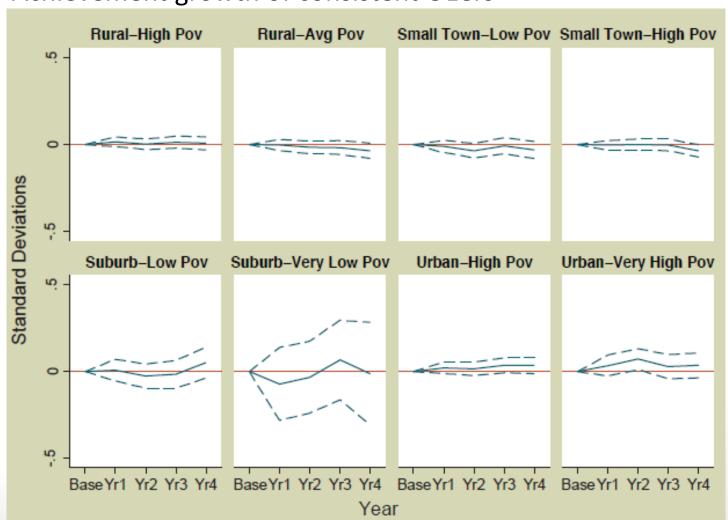
#### Student Achievement

Over-time achievement change: Consistent OE vs. non-OE



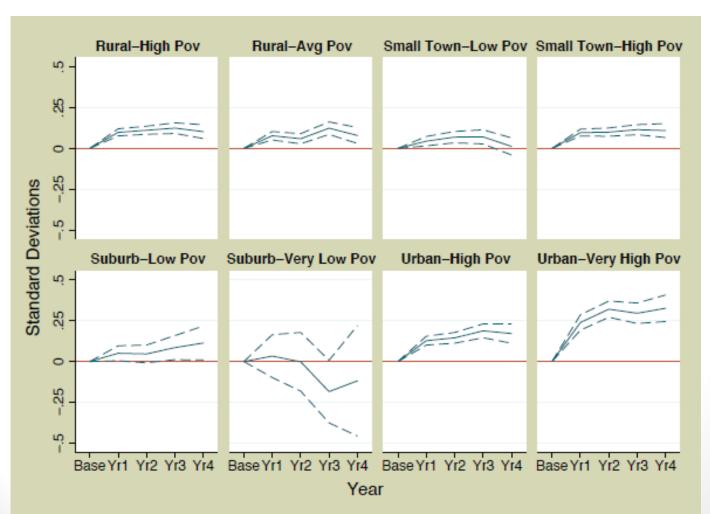
# Student Achievement- By Region

Achievement growth of consistent OEers



# Student Achievement- By Region

Over-time achievement change: Consistent OE vs. non-OE

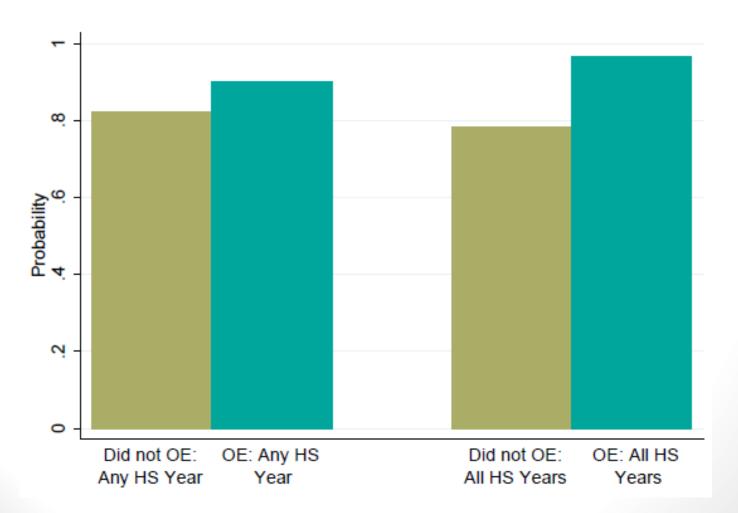


### **High School Graduation**

- For one cohort of students we compare probability of on-time
   HS grad for students who did and did not OE in high school
  - First comparison limited to students who OE'd in 8<sup>th</sup> grade
  - Second comparison limited to students who did not OE in 8<sup>th</sup> grade
    - Basis of comparison

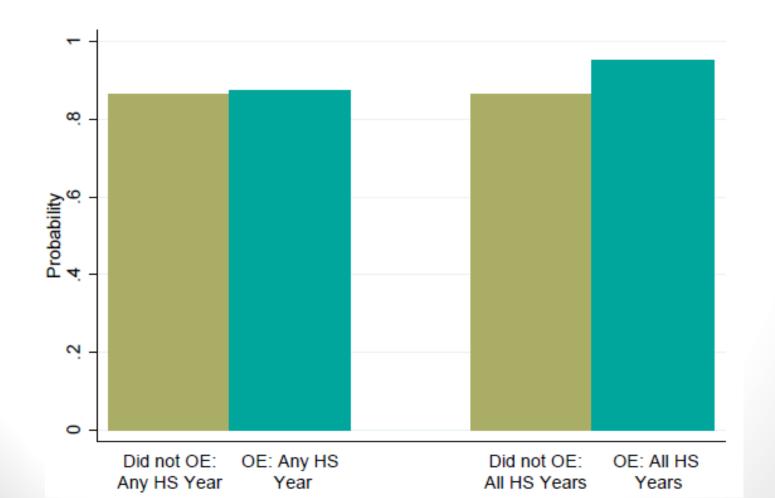
# **High School Graduation**

Among those who OE'd in 8<sup>th</sup> grade



# **High School Graduation**

Among those who did not OE in 8<sup>th</sup> grade



#### Conclusions

- 1. Districts that refuse interdistrict transfers are very different from those that accept transfers
  - More advantaged and located in suburbs surrounding Big 8
- 2. Students who use open enrollment are relatively advantaged on socioeconomic and achievement dimensions
  - Driven by students who use program consistently
  - Transfer to higher quality districts
    - But not necessarily schools, at least for transitory participants
- 3. Consistent OEers experience achievement benefits, compared to students who never open enroll
  - Largest for black students and those in high-poverty urban areas
    - Least access to OE
  - Evidence of improvements in HS graduation
    - Preliminary

# Thank You!